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# **RUSHMOOR BOROUGH COUNCIL**

# LICENSING SUB-COMMITTEE (ALCOHOL AND ENTERTAINMENTS)

at the Council Offices, Farnborough on Wednesday, 18th January, 2017 at 10.00 am

Membership:

Cllr B. Jones

Cllr Jacqui Vosper

Cllr J.E. Woolley

Enquiries regarding this agenda should be referred to Committee Administrator: Chris Todd, Democratic and Customer Services, Democratic and Customer Services Tel. (01252) 398825 or Email chris.todd@rushmoor.gov.uk

## AGENDA

1. DETERMINATION OF AN APPLICATION FOR A PREMISES LICENCE IN RESPECT OF THE STATION CORNER SHOP, NO. 11 STATION ROAD, ALDERSHOT – (Pages 1 - 54)

To consider the Head of Environmental Health and Housing's Report No. EHH\_LICSUB\_A&E1629 (copy attached) setting out details of an application for a premises licence.

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#### LICENSING SUB-COMMITTEE (ALCOHOL & ENTERTAINMENTS) 18 JANUARY 2017

#### AGENDA ITEM NO.1 NTS) ENVIRONMENTAL HEALTH & HOUSING SERVICES LICENSING REPORT NO. EHH\_LICSUB\_A&E1629

#### DETERMINATION OF AN APPLICATION FOR A PREMISES LICENCE STATION CORNER SHOP, 11 STATION ROAD, ALDERSHOT, GU11 1HT

#### 1.0 INTRODUCTION

- 1.1. This report concerns an application for a premises licence made under section 17 of the Licensing Act 2003 (the 'Act'). Representations have been received in respect of the application and invoke a statutory requirement to hold a hearing with members.
- 1.2. The report provides details of, and background to the application, and should be read in conjunction with the Council's licensing policy and Secretary of State's guidance. This, together with information obtained at the hearing should be used to determine the application.

#### 2.0 BACKGROUND

- 2.1. An application for a premises licence (made under section 17 of the Act) was submitted to the licensing authority on the 18<sup>th</sup> November 2016, by Mr Pal Singh, in respect of proposed premises located at 11 Station Road, Aldershot, GU11 1HT.
- 2.2. For reference, a map of the area showing the general location of the premises is given at **appendix A**.

#### 2.3. Nature of the application

2.4. The application seeks authorisation for the retail sale of alcohol for consumption off the premises and seeks to provide the licensable activity from 06:00am – 23:00pm daily as detailed in Part 3 of the application. A copy of the application is given at **appendix B**.

#### 2.5. Advertising of the application

2.6. I can confirm that each responsible authority (as specified in the Act) has received a copy of the application. I can also confirm that the application was advertised by the applicant in accordance with the requirements of the legislation both at the premises and in a suitable newspaper. The last date for representations was given as the 16<sup>th</sup> December 2016.

#### 3.0 **REPRESENTATIONS**

3.1. Three representations were received in respect of the application, all from responsible authorities, namely Hampshire County Council Trading Standards, Hampshire Constabulary and the Licensing Authority. A copy of the representations are given at **appendices C, D and E**.

#### 3.2. Relevance of Representation(s)

- 3.3. To be eligible to be considered, the Act requires a(ny) representation(s) to be *'relevant'*. A *'relevant representation'* is one that has been made by a responsible authority or any other person within the prescribed period permitted. Similarly, representations must not be frivolous or vexatious and must be about the likely effect of the grant of the licence on the promotion of the licensing objectives.
- 3.4. The licensing objectives are defined in the Act and include
  - (a) the prevention of crime and disorder;
  - (b) ensuring public safety;
  - (c) the prevention of public nuisance; and
  - (d) the protection of children from harm.

#### 3.5. Relevance of representations

3.6. Against the above criteria all three representations are considered to be relevant as they have been made by responsible authorities and each concern two of the licensing objectives; namely the prevention of crime and disorder and protection of children from harm.

#### 4.0 DATA PROTECTION ISSUES

4.1. As a public document, any personal details, including addresses, contact details and/or signatures submitted on any application, representation or other document contained in this report have been redacted in accordance with data protection requirements.

#### 5.0 DETERMINATION

5.1. Further to the receipt of relevant representations and, in accordance with the Act and the Council's scheme of delegation, the Sub-Committee is asked to determine the application.

#### 6.0 RELEVANT CONSIDERATIONS

#### 6.1. Licensing objectives

6.2. In considering the application the licensing authority must have regard to the promotion of the licensing objectives as outlined at paragraph 3.4 of this report.

#### 6.3. Licensing policy & Secretary of States guidance

6.4. The licensing authority must also have regard to its statement of licensing policy and any guidance issued by the Secretary of State. Details of the parts of the policy and guidance that may be relevant to this application are given at **appendix F**.

#### 6.5. Mandatory Conditions

6.6. In addition, there are mandatory conditions that must be applied to a premises licence where appropriate. These are detailed at **appendix G**.

#### 7.0 OPTIONS

- 7.1. In determining this application, the Sub-Committee may take any of the following steps as it considers appropriate for the promotion of the licensing objectives; namely
  - (a) to grant the licence as applied for\*; or
  - (b) to exclude from the scope of the licence any of the licensable activities to which the application relates\*;
  - (c) to refuse to specify a person as the premises supervisor; or
  - (d) to reject the application

\* Subject to any relevant mandatory conditions, amendments agreed by the applicant and/or such other conditions that are consistent with the operating schedule which, with the exception of mandatory conditions, may be modified<sub>t</sub> to such extent as may be appropriate to promote the licensing objectives.

#### 8.0 RECOMMENDATION(S)

- 8.1. The Sub-Committee is asked to determine the application having regard to -
  - (a) the contents of this report;
  - (b) any additional information obtained from the hearing;
  - (c) the Council's licensing policy;

- (d) guidance issued by the Secretary of State; and
- (e) the promotion of the licensing objectives.

Kelly Wilkinson Licensing Officer Environmental Health & Housing Services licensing @rushmoor.gov.uk

Background Papers: Premises licence application ref: 16/00864/LAPRE

#### **Public Documents:**

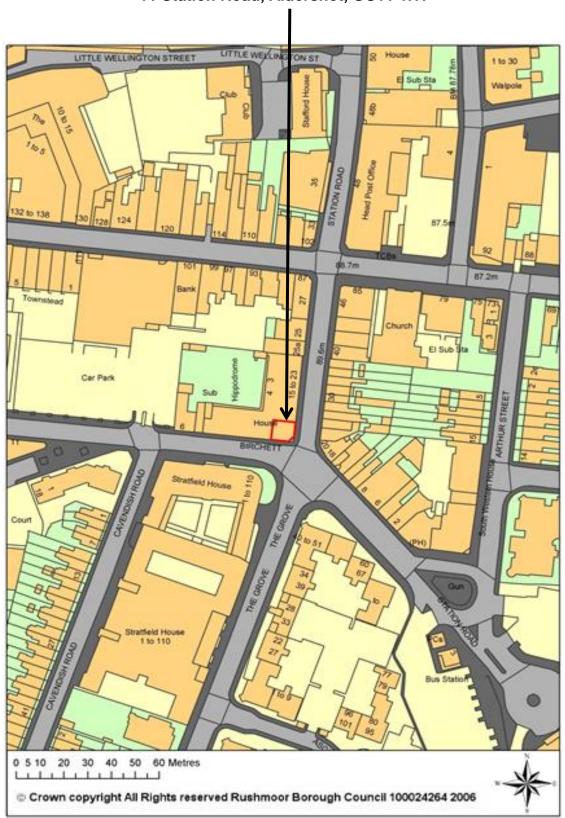
- 1) HMSO (2003), The Licensing Act 2003
- 2) Home Office (March 2015), Revised guidance issued under Section 182 of the Licensing Act 2003
- Contact: John McNab, Environmental Health Manager (Licensing) Tel: 01252 398886, Email: john.mcnab@rushmoor.gov.uk

#### Appendices:

Appendix		Description	Page(s)
Appendix A	-		5
Appendix B	-	Application for grant of a premises licence	7
Appendix C	-	Representation - Hampshire County Council Trading Standards	25
Appendix D	-	Representation – Hampshire Constabulary	35
Appendix E	-	Representation – The Licensing Authority	37
Appendix F	-	Summary of relevant considerations	49
Appendix G	-	Mandatory conditions	51

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## Page 2 of 18 (of Exhibit)

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What licensable activities do you intend to carry on from the premises?	
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a) plays (if ticking yes, fill in box A)	
b) films (if ticking yes, fill in box B)	
c) indoor sporting events (if ticking yes, fill in box C)	
d) boxing or wrestling entertainment (if ticking yes, fill in box D)	
e) live music (if ticking yes, fill in bex E)	
 f) recorded music (if ticking yes, fill in box P)	
g) performances of dance (if ticking yes, fill in box G)	
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## Page 10 of 18 (of Exhibit)

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## Page 11 of 18 (of Exhibit)

Standar	mances of d dove and	1 3 1 2 2 2			
	read guida	1 timings	<u>Will the performance of dance take place indoors</u> or outdoors or both - please tick (please read guidance note 2)	Indoors	
	<u> </u>			Outdoors	
Day	Stah	Finish		Both	
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Thar					
Fri			Non-standard division Without Standard Street		
PU			Non standard timings. Where you intend to use the performance of dance at different times to those liste	d in the column	<u>e</u> n on
Sat			the left, please list (please read guidance note 5)		
Sun					

## Page 12 of 18 (of Exhibit)

descrip within Standa	ing of a sin ption to the (c), (f) or ( ed days and read guida	at falling (g)   timings	Please give a description of the type of entertainment y	ou will be providing.
Day Mon	Start	Finish	Will this entertainment take place indoors or outdoors or both - please tick (please read guidance note 2)	Indeers  Outdoors Both
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Wed				
Thur			State any seasonal variations for entertainment of a to that falling within (e), (f) or (g) (please read guides	similar description ace note 4)
Fri				
Snt		/	Non standard timings. Where you intend to use the gentertainment of a similar description to that falling at different times to those listed in the column on the (please read guidance note 5)	within (c), (f) or (g)
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## Page 13 of 18 (of Exhibit)

I					
Later	inht refre	chment	Will the provision of late night refreshment take	1	
Late night refreshment Standard days and timings (please read guidance note		d timings	place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors	
(juease 6)	Long Burn	ance note	(prease read guidance note 2)	Outdoors	
Day	Start	Finbab	1	Both	
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Tue					
	ļ				
Wed			State any seasonal variations for the provision of la (please read guidance note 4)	<u>te night refres</u>	hment
Thur					
Liner					
Fri			Non standard timings. Where you intend to use the		
			provision of late night refreshment at different time the column on the left, please list (please read guidant	es, to those liste ace note 5)	ad in
Sat				-	
			]		
Sun					
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## Page 14 of 18 (of Exhibit)

J		-			
Standa	y of alcoho rd days and read guids	d timings	Will the supply of alcohol be for consumption <u>please tick</u> (please read guidance note 7)	On the premises Off the	D Ø
Day	Start	Finish		premises Both	
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Tue	6	ILPM			
Wed	6.00	(1 1º M			
Thur	6~	11 PM	Non standard timings. Where you intend to use the supply of alcohol at different times to those listed in left, please list (please rend guidance note 5)	e premises for the 1 the column on t	i he
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Sat	6.00	upM			
Sun	6.00	11 P.M			
	PAL		of the individual whom you wish to specify on the lic 1 Gi 년	ence as designate	d
Postcor	al licence n		<sup>(noven)</sup> H03524 <sup>(knoven)</sup> H00NSLow		

## Page 15 of 18 (of Exhibit)

К			
ancilla	e highlight ary to the s acc note 8).	use of the p	entertainment or services, activities, other entertainment or matters remises that may give rise to concern in respect of children (please read
L			
to the Stands	premises public rd days and read guida	d timings	State any seasonal variations (please read guidance note 4)
Day	Start	Finish	
Mon	6.00	1184	
		11PM	
Tue	6.00	1000	
Tue Wed	6.00	1184	
Wed	6001	1184	Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left,
			Non standard timings. Where you intend the premises to be open to the public at different times from those listed in the column on the left, please list (please read guidance note 5)
Wed	6001	1184	public at different times from those listed in the column on the left,
Wed	6.00	11 B <sup>14</sup> 11 - P <sup>14</sup>	public at different times from those listed in the column on the left,

#### Page 16 of 18 (of Exhibit)

M Describe the steps you intend to take to promote the four licensing objectives: a) General - all four licensing objectives (b, c, d and c) (please read guidance note 9) b) The prevention of crime and disorder CCTV ALL THE TIME c) Public safety KEEP CLEAN d) The prevention of public nuisance TELL PEOPLE OT LEAVE QUIETLY PLEASE RESPECT FOR OTHER CUSTOMER e) The protection of children from harm

## Page 17 of 18 (of Exhibit)

	WAYS ASK FOR ID IF I THINK SUME
ane	WAYS ASK FOR IN IF I THINK SOME IS LOOK UNDER 29YEAR OLDO REFUSAL
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Checklist:	
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	cosed the plan of the premises.
<ul> <li>Thave sent</li> <li>applicable.</li> </ul>	copies of this application and the plan to responsible authorities and others where
	used the consent form completed by the individual I wish to be designated premises if applicable.
<ul> <li>I understand</li> </ul>	d that I must now advertise my application.
<ul> <li>I understand rejected.</li> </ul>	d that if I do not comply with the above requirements my application will be
LEVEL 5 ON TI TO MAKE A FA Part 4 – Signatur Signature of app	NCE, LIABLE ON SUMMARY CONVICTION TO A FINE NOT EXCEEDING HE STANDARD SCALE, UNDER SECTION 158 OF THE LICENSING ACT 2003, LISE STATEMENT IN OR IN CONNECTION WITH THIS APPLICATION. res (please read guidance note 10) licant or applicant's solicitor or other duly authorised agent (see guidance note 11). alf of the applicant, please state in what capacity.
Signature	
Date	8 11 16
Capacity	OWNER-
	tions, signature of 2 <sup>rd</sup> applicant or 2 <sup>rd</sup> applicant's solicitor or other authorised I guidance note 12). If signing on behalf of the applicant, please state in what
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## Page 18 of 18 (of Exhibit)

Page 1 of 11 (of Exhibit)

	Unmarking County Council Trading Standards Convict with to make a
	Hampshire County Council Trading Standards Service wish to make a
	representation
	Production of the second state of the second s
	regarding the granting of a Premises Licence issued under the Licensing Act
	2003, for :-
	Start - Campa - Start
	Station Corner Shop
	11 Station Road
	Aldershot
	Hants
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1	We are a responsible authority.
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## Page 2 of 11 (of Exhibit)



(A) REPRESENTEE DETAILS (fill in as applic	cable)
Mr Mrs Miss Ms ( (for example, Rev) Surname	Other title
Are you over 18 Hampshire County Council Trading Standards Service Montgomery House Monarch Way Winchester, Hants	Yes
SO22 5PW Post Town Postcode Contact telephone number in working hours	01962 833658
Email address (optional)	k
<ul> <li>This application to review relates to the following</li> <li>1) the prevention of crime and disorder</li> <li>2) public safety</li> </ul>	licensing objective(s) X

## Page 3 of 11 (of Exhibit)

3)	the prevention of public nuisance	
4)	the protection of children from harm	х

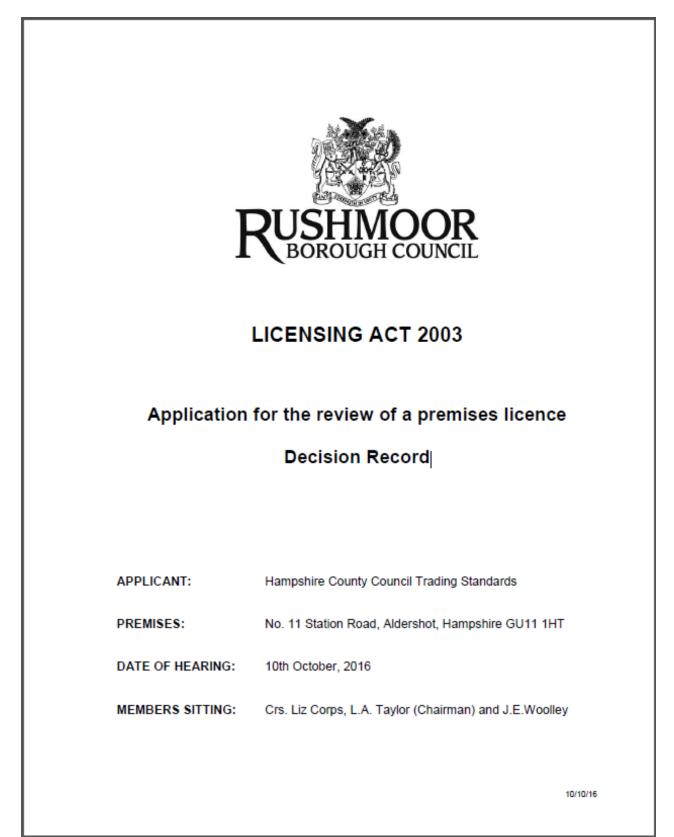
## Page 4 of 11 (of Exhibit)

The applicant, Mr Pal <u>Singh</u> is the brother of Mr <u>Charanjit</u> Singh Arora, who are respectively Company Director and Director of the limited company, CS (Brothers) Ltd.	
The premise licence holder for this premises was previously Mr Charaniit Singh Arora which was revoked on 10 October 2016. Senior Trading Standards Officer Lawford has previously encountered Mr Pal Singh at this premise. He did not take any proactive action in trying to prevent the criminal offences that were being committed at this premise.	
HCC Trading Standards do not believe that Mr Pal Singh will ensure that Mr Charaniit Singh Arora plays no part in the running of this business and has no confidence that the sale of alcohol to children will be prevented, nor that illicit alcohol and tobacco will be prevented from being sold.	
We do not believe that there are any conditions that could be added to our satisfaction and therefore we oppose this application and ask that a premise licence is refused.	
We attach the decision notice of the Review hearing of 10 October 2016.	

## Page 5 of 11 (of Exhibit)

Signature	
Date21/11/16	
CapacitySenior Trading Stand	dards Officer
Contact name (where not previo associated with this representation	usly given) and address for correspondence on (please read guidance note 5)
N/A	
Post town	Post code

Page 6 of 11 (of Exhibit)



#### Page 7 of 11 (of Exhibit)

# Hampshire County Council Trading Standards Representation DECISION To revoke premises licence no 15/00517/LAPRET held in respect of Station Corner Shop, No. 11 Station Road, Aldershot, Hampshire, GU11 1HT. REASONS The Sub-Committee is satisfied on the balance of probabilities, that this step is appropriate for the promotion of the licensing objectives of the prevention of crime and disorder and the protection of children from harm. In coming to its decision, the Sub-Committee has taken into account: The Licensing Act Section 52, which states that, having regard to the application and any relevant representations, the Sub-Committee must take such steps it considers appropriate for the promotion of the licensing objectives; The Secretary of State's Guidance issued under section 182 of the Licensing Act 2003, particularly: o paragraph 2.22 which states that the government believes it to be completely unacceptable to sell alcohol to children and paragraph 2.26 concerning conditions relating to the protection of children from harm; paragraphs 11.26 – 11.27 which state that where premises have been used for criminal purposes, the licensing authority's duty is to take steps with a view to the promotion of the licensing objectives in the interests of the wider community and not those of the individual licence holder. Also the sale and storage of smuggled tobacco and alcohol is a criminal activity that should be treated particularly seriously in connection with licensed premises; The Council's Statement of Licensing Policy 2010-11, especially paragraph 10/10/16 31 Page 31

	14.23 which lists the matters that will be taken particularly seriously by th
	licensing authority and which may lead to a consideration of revocation. Thes
	include the use of the premises for the purchase of alcohol by minors and the
	sale of smuggled alcohol and tobacco. (The Sub-Committee recognised that the
	Council's Licensing Policy has yet to be revised following changes in the
	legislation and has disregarded any parts that are now out of date);
•	It also took into account all the written and oral evidence presented at the hearing.
The S	ub-Committee heard evidence from Hampshire Trading Standards that there had
been	two failed test purchases, the first in February 2016 and the second in July 2016
when	alcohol had been sold to a 16 year old and 15 year old respectively, on each
occas	ion by a different assistant who, when questioned, claimed not to work at the
shop.	
Also,	smuggled non UK duty paid tobacco and smuggled non UK duty paid cigarette
had t	been found on the premises in July 2015, and in July 2016 further smuggled
tobac	co was found together with chewing tobacco not carrying the required health
warni	ngs. These items were seized on both occasions.
In Se	ptember this year, it was found that Macthka vodka seized from the shop did no
have	a duty stamp attached to the bottle and Meya kpbB wine had no UK labelling to
show	that duty had been paid. In addition, a duty stamp on Queen Margot Whisky was
found	not to be genuine.
Despi	te advice given by Trading Standards to Mr Arora following the first failed tes
purch	ase, it did not appear that any steps had been taken to prevent a further failure.
The :	Sub Committee also heard evidence from Rushmoor's Licensing Service as
Resp	onsible Authority who first visited the premises on 29 July 2016 following the
secor	d failed test purchase in July 2016 and then again in September 2016. A
times	cale to rectify breaches of conditions observed in July was agreed with Mr Arora
but w	hen the officer revisited the premises in September 2016, no training records were

#### Page 9 of 11 (of Exhibit)

#### Hampshire County Council Trading Standards Representation

available for inspection and none of the issues identified had been rectified. The member of staff on the premises at the time of the second visit was unaware of the requirement to record refusals and a refusals log was not on the premises. The first time records had been seen was at the hearing. The police officer gave evidence that he had also been present at an inspection of the premises in February 2016 when chewing tobacco was seized; Mr Arora was vague about where this had been obtained from. Mr Arora gave evidence that he bought the alcohol from a Romanian grocery supplier whose name he did not know, but who visited his premises every few months. He was not able to provide any invoices to the Sub-Committee as he was still waiting for them. He said that he was unaware of any problem with the items until pointed out to him when first inspected. He did, however, accept responsibility for having the same type of goods on his premises when subsequently visited and had offered them for seizure. The Meya kpbB wine was old stock left behind when he purchased the premises. He said that he left people to run the shop for short periods when he was unwell or visiting the cash and carry. As he was only going to be absent for an hour he had not given them training. He said that he had taken home the refusals log and training records for a few weeks whilst the shop was being refurbished, although he agreed that the shop had been shut only 3 to 4 days. Following an adjournment to allow him to fetch records from his premises, he produced a refusals log and a training record but failed to produce any invoices related to the non UK duty paid items. So far as the business was concerned, he said that he sold chocolate, newspapers, soft drinks and groceries in addition to alcohol and tobacco products. There was approximately a 50/50 split in sales between alcohol and tobacco products and the rest. He also stated that if the licence was not revoked it was his intention that one of his more experienced brothers would take over the running of the premises although he 10/10/16

## Page 10 of 11 (of Exhibit)

would continue to own it.
Having heard all the evidence, the Sub-Committee did not accept Mr Arora explanation about the absence of the refusals log or training records. It noted that the refusals log contained gaps despite the clear example given and there were inconsistencies between entries and the evidence given by the responsible authorities. There was no information whatsoever giving the names and/or descriptions of person who had been refused sales, or any observations regarding the refused sales. The training record contained only two brief entries, one in 2015 and one in 2016, despite being a condition of the premises licence that staff members should be given refreshed training every six months.
There was no dispute about the status of the goods seized, and the Sub-Committe considered that the evidence showed a pattern of operation that was likely to continue. The sale of alcohol to minors under 18 was particularly concerning and the Sub Committee had no confidence that this would stop.
It did not take into account evidence that items regarded as drugs paraphernalia wer being offered for sale as this was lawful.
The Sub-Committee considered the alternative courses of actions available to it an noted that all responsible authorities believed that imposing new conditions would ne address the problem. It agreed and doubted that any new conditions imposed would b complied with.
It had no confidence in the way Mr Arora was running the business, or in h commitment to compliance with legal requirements. If removed as Designated Premise Supervisor his stated intention to bring in another family member to take over, togethe with his continued ownership of the premises, would result in him continuing to have strong influence in its management, which was unacceptable.
Finally, all the responsible authorities had urged the Sub-Committee to consider revocation of the licence, which it agreed was a consideration to be given substantia

### Page 11 of 11 (of Exhibit)

### Hampshire County Council Trading Standards Representation

weight.	
For these reasons	and having accepted the evidence of criminal activity including the
sale of alcohol to r	ninors, the Sub-Committee concluded that revocation of the premise
licence was an ap	propriate step to promote the licensing objectives. It noted that the
business could cor	ntinue to trade in other goods.

10/10/16

## Page 1 of 1 (of Exhibit)

### APPENDIX D

### Hampshire Constabulary Representation

From: Fo:	Ladhams, Steve <steve.ladhams@hampshire.pnn.police.uk>     Sent: Thu 15/12/2010     Relly Wilkinson</steve.ladhams@hampshire.pnn.police.uk>	16:10
ic: ubject:	11 Station Road, change of Premises Licence	
Hi Ke	elly	
Licer	pshire Police would formally support the representation made be Trading Standards due to the fact that indication was made at the previous nsing Hearing that the new Applicant is in fact the brother of Mr Arora.	
This	raises concern that the Licensing objectives will not be met as Mr Arora is likely to remain heavily involved in the business.	
	с., , , , , , , , , , , , , , , , , , ,	
	73 Steve Ladhams sing and Alcohol Harm Reduction Team	
Parkla		
Basing RG21 4	gstoke	=
<u>Licens</u>	sing Home Page	
<u>http://</u>	/www.hampshire.police.uk/internet/advice-and-information/licensing/	
******	*****	
	electronic message contains information from Hampshire Constabulary which may be legally privileged and confidential. Any opinions expressed may be those of the individual and not sarily the Hampshire Constabulary.	
The in	formation is intended to be for the use of the individual(s) or entity named above. If you are not the intended recipient, be aware that any disclosure, copying, distribution or use of the	
conter	nts of the information is prohibited. If you have received this electronic message in error, please notify us by telephone by dialling 101 or email to postmaster@hampshire.pnn.police.uk diately. Please then delete this email and destroy any copies of it.	

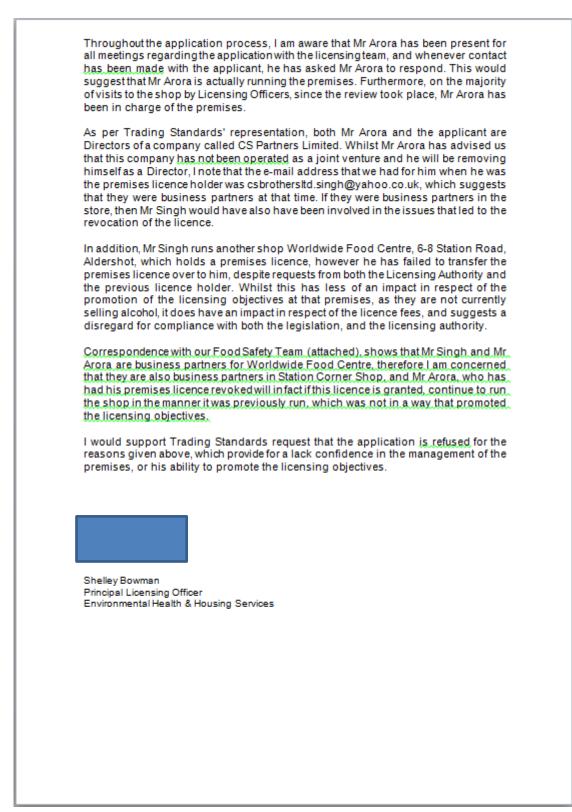
## Page 1 of 9 (of Exhibit)

### Licensing Authority Representation

Your reference: 16/00864/LAPRE	Contact: Shelley Bowman
Our reference	Telephone: 01252 398162
	Email: shelley.bowman@rushmoor.gov.u
	Date: 16 December 2016
Representation to Application for a Pre Station Corner shop, 11 Station Road,	
for Rushmoor Borough Council. I have Rushmoorfor 9.5 years. I hold a BIIAB Lo a BIIAB Level 2 Award for Licensing Pra	mployed as the Principal Licensing Officer been employed in the Licensing Team at evel 2 Award for Personal Licence Holders, actitioners (Alcohol), a BIIAB Level 2 Award and a Certificate of Higher Education in
in Section 13(4) of The Licensing Act 200	pacity of a responsible authority as defined 3 and in accordance with the procedure for led in Section 17 of the Licensing Act 2003.
application as I have concerns that if g	s time and in respect of the above named ranted there would be a negative impact on e prevention of crime and disorder and the
was held by Mr <u>Charaniit</u> Singh Arora revoked at a hearing, following an a	or the sale of alcohol, the premises licence a. On 10th October 2016, the licence was pplication for review <u>as a result</u> of failed yal tobacco and non-duty paid alcohol and s.
own merits, and therefore the history on normally be taken into consideration, I	ch application should be considered on its under a different licence holder would not have reason to believe that if granted, the same manner as it was previously, for the
would take over the shop and would app brother owning a shop nearby. There	that if his licence was revoked, his brother ly for a new licence. He also referred to his fore, I am concerned that Mr Singh is the hat this is an application in a different name, g to run the premises.

#### Page 2 of 9 (of Exhibit)

#### **Licensing Authority Representation**



#### Page 3 of 9 (of Exhibit)

#### **Licensing Authority Representation**

RUSHMOOR BOROUGH COUNCIL	SIMPLE CAUTION Simple Cautions for Adult Offenders November 2013
CASE REFERENCE:	CA/SC/RBC/WWFC/2016
OFFENDERS NAME:	Charanjit Singh Arora
DATE OF BIRTH:	
DATE OF OFFENCE:	15.09.2016
PLACE OF OFFENCE:	Worldwide Food Centre 6-8 Station Road Aldershot Hampshire
BRIEF CIRCUMSTANCES OF I, on 15 <sup>th</sup> September 2016, in Rusingss Operator	THE OFFENCE: respect of the above food business of which I am Food

1. Failed to comply with Chapter II, Article 5, paragraph 1, of EC Regulation 852/2004 in that I failed to implement permanent procedure(s) based on the HACCP principles, and 2. Failed to comply with Annex II, Chapter V paragraph 1(a) of EC Regulation 852/2004 in that equipment which comes into contact with food was not constructed of suitable materials, was not in good order or repair or condition and subsequently may have put food at risk of contamination, and

3. Failed to comply with Section 4, Article 14 Paragraph 2 of EC Regulation 178/2002 in that I placed 11 items of unsafe food for sale beyond their "Use By" date.

Please read the information on the back of this caution and make sure you understand it before you sign the declaration below.

#### **DECLARATION:**

I have read and understood the information contained on the back of this caution and I hereby declare that I Charanjit Singh Arora admit the offences described above anddetailed\_on\_the\_attached\_appendix and I agree to accept the Caution in this case. I understand that a record will be kept of this caution and that it may influence a decision to Institute proceedings should I be found to be infringing the law in the future. I further understand that this Caution may be cited should I subsequently be found guilty of an offence by a Court of Law. I also understand that in some circumstances I may be under a duty to disclose the existence of this Caution.

Signed	Administering Officer Details Office
Name: CHARANJJIS S ARMA	Name of Officer: Collin/Albor/ough
Position with the business: Partner and Owner	Position: Head of Environmental Health & Housing
Date: 23-09-16	Date: 230916

Form No: RBC | Issue No: 1 | Issue Date; JAN 14

#### Page 4 of 9 (of Exhibit)

#### Licensing Authority Representation





## SIMPLE CAUTION

Simple Cautions for Adult Offenders November 2013

**CASE REFERENCE:** CA/SC/RBC/WWFC/2016 **OFFENDERS NAME:** Pal Singh DATE OF BIRTH: 01.01.1982 DATE OF OFFENCE: 15.09.2016 PLACE OF OFFENCE:

Worldwide Food Centre 6-8 Station Road Aldershot Hampshire

#### **BRIEF CIRCUMSTANCES OF THE OFFENCE:**

I, on 15th September 2016, in respect of the above food business of which I am Food Business Operator:

Failed to comply with Chapter II, Article 5, paragraph 1, of EC Regulation 852/2004 1. in that I failed to implement permanent procedure(s) based on the HACCP principles, and Failed to comply with Annex II, Chapter V paragraph 1(a) of EC Regulation 2. 852/2004 in that equipment which comes into contact with food was not constructed of suitable materials, was not in good order or repair or condition and subsequently may have put food at risk of contamination, and

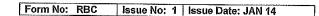
Failed to comply with Section 4, Article 14 Paragraph 2 of EC Regulation 178/2002 3 in that I placed 11 items of unsafe food for sale beyond their "Use By" date.

Please read the information on the back of this caution and make sure you understand it before you sign the declaration below.

#### **DECLARATION:**

I have read and understood the information contained on the back of this caution and I hereby declare that I Pal Singh admit the offences described above and detailed on the attached\_appendix and I agree to accept the Caution in this case. I understand that a record will be kept of this caution and that it may influence a decision to institute proceedings should I be found to be infringing the law in the future. I further understand that this Caution may be cited should I subsequently be found guilty of an offence by a Court of Law. I also understand that in some circumstances I may be under a duty to disclose the existence of this Caution.

Signed:	Administering Officer Details
Name: PAL SINGN	Name of Officer Colin Alborough
Position with the business: Partner and Owner	Position: Head of Environmental Health & Housing
Date: 23~09~16	Date: 230916



### Page 5 of 9 (of Exhibit)

### Licensing Authority Representation

the Food Safety	at I have understood and acknowled & Hygiene (England) Regulation d on 15 September 2016.	lge the breach of Regulation 19(1) of s 2013 Regulations as a result of
I confirm that we respect of the 3 of accept the Caution	ffences and will attend the Council of	lling to accept the Simple Caution in Offices at an agreed time to sign and
Name: Trading Name: Address:	Mr Charanjit S Arora Worldwide Food Centre 6-8 31 High Street Station Road Aldershot Hants	Date of Birth:
Signed:		
Name in Full:C. (in Capitals) Date:16.[0	MARANJIT SINGH P 9/16	RARA PALSINGH

### Page 6 of 9 (of Exhibit)

ι.	WITH CA ON SITE 37 12/14
APPLICATION FOR THE OF A FOOD BUSINESS I	
(Regulation (EC) No. 852/2004 on the hys	gliene of foodstuffs, Article 6(2))
Borough Council 28 days before commencing	siness operators in respect of new food business establishments and submitted to Rushn g food operations. On the basis of the activities carried out, certain food business establishm <u>egistered</u> . If you are unsure whether any aspect of your food operations would require y Rushmoor Borough Council for guidance.
1. Address of establishment <u>6</u> (or address at which moveable establ	Dishment is kept)
	Post Code GUILIHT
그는 그 가지가 물을 만큼 잘 가슴을 만들었다. 물을	WORLDWIDE FOOD <u>CENTRE</u> Telephone No.
3. Full Name of food business oper (or limited company where relevant)	erator(s) PAL SINGH
4. Head Office address of Food Bu (where different from address of estat	usiness Operator(s) AS ABOVE
Telephone No.	For our first of the second seco
Retailer (including farm shop) Restaurant/café/snack bar Market/ Market stall Takeaway Hotel/pub/guest house Private house used for a food busines Wholesale/cash and carry Food Broker Other (please give details):	Distribution/warehousing     Food manufacturing/processing     Importer     Catering     Packer     Moveable establishment e.g. ice cream van     Primary producer - livestock     Primary producer - arable
6. If this is a new business, the date	te you intend to open 08/12/14
· · · · · · · · · · · · · · · · · · ·	
Signature of Food Business Operat	signed g7 172 gloca an entrue of this
Date 31/12/111	RUSHMOOR BORDUGH COUNCIL ENVIRONMENTAL HEALTH AND HOUSING
Name <u>PAL SINGH</u> (BLOCK CAPITALS)	REC'D 3'1 DEC 2014
	Principal Food Safety Officer, Environmental Health Services, Rushmo

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#### Page 7 of 9 (of Exhibit)

#### **Licensing Authority Representation**

File Note

Worldwide Foods Centre, Station Road, Aldershot

CA revisits 10/12/2014 to find the business has changed hands and is now with 2 partners. CA required foiling in of food reg confirmed on ROV. PAL SINGH CHARANIIT ARORA Also lots of food out of date including one UB example. CA advises that we will return to revisit in one month for a rating inspection.

#### Page 8 of 9 (of Exhibit)

#### **Licensing Authority Representation**



Your reference

Our reference

Mr Pal Singh and Mr Charanjit S Arora t/a Worldwide Food Centre 6 – 8 Station Road Aldershot Hampshire Council Offices, Famborough Road, Famborough, Hants. GU14 7JU Tel: (01252) 398 399

Website: www.rushmoor.gov.uk

ContactColin AlboroughTelephone01252 398169Emailcolin.alborough@rushmoor.gov.ukDate16 September 2016

Dear Mr Pal Singh and Mr Charanjit S Arora

#### THE FOOD SAFETY & HYGIENE (ENGLAND) REGULATIONS 2013 REGULATIONS (EC) 852/2004 PREMISES: WORLDWIDE FOODS, 6 – 8 STATION ROAD, ALDERSHOT

The facts surrounding the alleged offences noted yesterday on 15 September 2016, have been carefully considered and I have concluded that there are sufficient grounds to institute legal proceedings against you under the above mentioned Regulations.

### 1. Failing to comply with Chapter II, Article 5, paragraph 1, of EC Regulation 852/2004.

As the food business operators, you had failed to put into place and implement permanent procedure(s) based on the HACCP principles.

- Food on display, namely ready to eat meat products, on the top shelf of your display fridge, were subject to temperature abuse with some items probed as being as warm as 14°C with packs clearly 'sweating' indicating that the food had been out of temperature control for some time and making the food likely to be unfit for human consumption. Staff had not been trained in how to effectively monitor the temperatures of the food in the fridge, taking temperatures that morning with no regard for the warmest food items at the front of the display being out of temperature control.
- of the food in the fridge, taking temperatures that morning with no regard for the warmest food items at the front of the display being out of temperature control.
  As evidenced by the failings found at the time of the visit, a suitable Food Safety Management System had not been implemented. Despite your business being open for 18 months, no suitable food safety management system was available for inspection on site and staff had no awareness of the existence of such a document.
- 2. Failing to comply with Annex II, Chapter V, paragraph 1(a), of EC Regulation 852/2004.

Equipment which food comes into contact with, namely the plyboard sheet used as a chopping board for meat, was not constructed of materials in good order, repair or condition and subsequently may lead to food being contaminated.

Chief Executive Andrew Lloyd • Corporate Director Ian Harrison • Corporate Director Karen Edwards

customerservices@rushmoor.gov.uk

www.rushmoor.gov.uk

DX 122250 FARNBOROUGH 2

#### Licensing Authority Representation

## 3. Failing to comply with Section 4, Article 14, paragraph 2, of EC Regulation 178/2002.

Eleven items of unsafe food were placed on the market beyond their 'use by' dates, each of which represents an offence under Regulation 19(1) of the Food Safety and Hygiene (England) Regulations 2013.

I am, on this occasion however, proposing to issue a Simple Caution in respect of the three alleged offences. This course of action is subject to your agreement of the alleged offences by signing a declaration confirming admission.

I must advise you that should you agree to accept this caution, a record of the caution will be kept at this office and may subsequently influence a decision to institute proceedings should you be found to be infringing the law in the future. The caution may also be cited should you subsequently be found guilty of an offence by a Court of Law.

If you are in agreement with the proposed course of action, you must sign the document below to indicate you are willing to attend the Council Offices to sign the Simple Caution.

The document acknowledges that you will come to this office at a date to be set to sign the Simple Caution in the presence of the Head of Environmental Health & Housing Service, or their delegate. At that time, you will receive a copy of the Simple Caution. I shall contact you again concerning the arrangements for the signing of the Caution, if you wish to choose this course of action. It is our policy to send out a press release following an issue of a simple caution.

As advised, if you choose not to accept the Caution it is likely you will be subject to legal proceedings.

You are reminded that you have a responsibility, as the food business operators of the food business establishment, to ensure the regulations are complied with and for this purpose you should not rely on the visit of an inspector to maintain standards.

My officers and I will continue to carry out routine re-visits at the premises to ensure your compliance with food safety legislation.

A similar letter has been sent to your partner in this business

Yours sincerely

Mr Cdlin Alborough Environmental Health Manager Environmental Health & Housing Services

#### RELEVANT CONSIDERATIONS STATION CORNER SHOP, 11 STATION ROAD, ALDERSHOT, GU11 1HT

# 1.0 Revised guidance issued under S182 of the Licensing Act 2003 (March 2015)

1.1. The sections of the Secretary of State's guidance identified in **Table 1** below may be relevant to the consideration of this application

	TABLE 1 - SECTIONS OF THE SECRETARY OF STATE'S GUIDANCE WHICH MAY BE RELEVANT TO THIS APPLICATION							
Section	Section Other	Paragraph(s)		Subject Matter	Page(s)			
Section	Ref.	From	То	Subject Matter	From	То		
2	-	2.1	2.31	The licensing objectives	6	12		
2	-	2.1	2.5	Crime and disorder	6	6		
2	-	2.21	2.31	Protection of children from harm	10	12		
8		8.1	8.103	Applications for premises licence	39	54		
9	-	9.1	9.44	Determining applications	55	62		
9	-	9.12	-	Representations from the police	57	-		
9	-	9.13	9.19	Licensing authorities acting as responsible authorities	57	58		
9	-	9.30	9.40	Hearings	60	61		
10	-	10.1	10.69	Conditions attached to premises licences	63	74		
10	-	10.8	10.9	Imposed conditions	64	-		
10	-	10.10	-	Proportionality	64	-		
12	-	12.1	12.12	Appeals	81	82		
12	-	12.10	-	Giving reasons for decisions	82	-		

#### 2.0 The Council's Licensing Policy

2.1. The sections of the Council's Licensing policy identified in **Table 2** below may be relevant to the consideration of this application.

TABLE 2 - SECTIONS OF THE COUNCIL'S LICENSING POLICY WHICH MAY BE RELEVANT TO THIS APPLICATION							
Section	Other	Parage	raph(s)	Subject Metter		e(s)	
Section	Ref.	From	То	Subject Matter	From	То	
3	Part C	3.1	3.47	Licensing principals, objectives & general considerations	16	20	
3	Part C	3.12	3.14	General licensing principals	17	17	
6	Part F	6.1	6.42	Premises Licences	27	33	
18	Part R	18.1	18.61	Representations, Responsible Authorities & Interested Parties	67	73	
18	Part R	18.51	18.51	The weight attached to relevant representations	73	73	
19	Part S	19.1	19.29	Conditions and restrictions	74	77	
19	Part S	19.1	19.15	General principles of transposition and imposition of conditions	74	75	

**NB:** Matters in **bold** indicate main section headings.

#### MANDATORY CONDITIONS

Where applicable in the circumstances, one or more of the mandatory conditions listed in following table <u>must</u> be applied to a premises licence where the licence authorises the sale / supply of alcohol, the provision of regulated entertainment by way of the exhibition of film(s) and/or requires the provision of door supervision or similar security service(s).

When Applicable	Mandatory Condition	Reference	
Where the premises licence authorises the retail sale of alcohol.	<ol> <li>No supply of alcohol may be made under the premises licence -         <ol> <li>at a time when there is no designated premises supervisor in respect of the premises licence, or</li> <li>at a time when the designated premises supervisor does not hold a personal licence or his/her personal licence is suspended.</li> </ol> </li> </ol>	S19(2) Licensing Act 2003	
	(2) Every supply of alcohol under the premises licence must be made or authorised by a person who holds a personal licence.	S19(3) Licensing Act 2003	
	(3) (i) The premises licence holder or club premises certificate holder must ensure that an age verification policy is adopted in respect of the premises in relation to the sale or supply of alcohol.	Regulation 1(4) of the Licensing Act 2003 (Mandatory Licensing Conditions) Order 2010 as amended by Regulation 2 of the Licensing Act 2003	
	(ii) The designated premises supervisor in relation to the premises licence must ensure that the supply of alcohol at the premises is carried on in accordance with the age verification policy.	(Mandatory Licensing Conditions) (Amendment) Order 2014.	
	(iii)The policy must require individuals who appear to the responsible person to be under 18 years of age (or such older age as may be specified in the policy) to produce on request, before being served alcohol, identification bearing their photograph, date of birth and either—		
	<ul><li>(a) a holographic mark, or</li><li>(b) an ultraviolet feature.</li></ul>		
	(4) (i) A relevant person shall ensure that no alcohol is sold or supplied for consumption on or off the premises for a price which is less than the permitted price.	Regulation 2 of the Licensing Act 2003 (Mandatory Conditions) Order 2014.	
	(ii) For the purposes of this condition –		
	(a) "duty" is to be construed in accordance with the Alcoholic Liquor Duties Act 1979.		
	(b) "permitted price" is the price found by applying the		

		formula P = D + (DxV) Where –	
		Where -	
		<li>(i) P is the permitted price;</li>	
		(ii) D is the amount of duty chargeable in relation to the alcohol as if the duty were charged on the date of the sale or supply of the alcohol, and	
		(iii) V is the rate of value added tax chargeable in relation to the alcohol as if the value added tax were charged on the date of the sale or supply of the alcohol;	
	(c)	"relevant person" means, in relation to premises in respect of which there is in force a premises licence -	
		(i) The holder of the premises licence;	
		(ii) The designated premises supervisor (if any) in respect of such a licence, or	
		(iii) The personal licence holder who makes or authorises a supply of alcohol under such a licence.	
	(d)	"relevant person" means, in relation to premises in respect of which there is in force a club premises certificate, any member or officer of the club present on the premises in a capacity which enables the member or officer to prevent the supply in question; and	
	(e)	"value added tax" means value added tax charged in accordance with the Value Added Tax Act 1994.	
	(f)	Where the permitted price given by Paragraph (b) would (apart from the paragraph) not be a whole number of pennies, the price given by that sub-paragraph shall be taken to be the price actually given by that sub- paragraph rounded up to the nearest penny.	
	(g)	Paragraph (b)(ii) applies where the permitted price given by Paragraph (b) on a day ("the first day") would be different from the permitted price on the next day ("the second day") as a result of a change to the rate of duty or value added tax.	
	(h)	The permitted price which would apply on the first day applies to sales or supplies of alcohol which take place before the expiry of the period of 14 days beginning on the second day.	
Where the sale / supply of alcohol is for consumption on the premises.	pren	responsible person must ensure that staff on relevant nises do not carry out, arrange or participate in any ponsible promotions in relation to the premises.	Regulations 1(1), 1(2) and 1(3) of the Licensing Act 2003 (Mandatory Licensing Conditions) Order 2010 as amended by Regulation 2
	mea subs enco	the purposes of this condition, an irresponsible promotion ins any one or more of the following activities, or stantially similar activities, carried on for the purpose of buraging the sale or supply of alcohol for consumption on premise –	of the Licensing Act 2003 (Mandatory Licensing Conditions) (Amendment) Order 2014.

	<ul> <li>(a) games or other activities which require or encourage, or are designed to require or encourage, individuals to –</li> </ul>	
	<ul> <li>drink a quantity of alcohol within a time limit (other than to drink alcohol sold or supplied on the premises before the cessation of the period in which the responsible person is authorised to sell of supply alcohol), or</li> </ul>	
	<ul> <li>drink as much alcohol as possible (whether within a time limit or otherwise).</li> </ul>	
	(b) provision of unlimited or unspecified quantities of alcoho free or for a fixed or discounted fee to the public or to a group defined by a particular characteristic in a manner which carries a significant risk of undermining a licensing objective;	
	(c) provision of free or discounted alcohol or any other thing as a prize to encourage or reward the purchase and consumption of alcohol over a period of 24 hours or less in a manner which carries a significant risk of undermining a licensing objective;	
	(d) selling or supplying alcohol in association with promotional posters or flyers on, or in the vicinity of, the premises which can reasonably be considered to condone, encourage or glamorise anti-social behaviour or to refer to the effects of drunkenness in any favourable manner;	
	(e) dispensing alcohol directly by one person into the mouth of another (other than where that other person is unable to drink without assistance by reason of disability).	
	The responsible person must ensure that free potable water is provided on request to customers where it is reasonably available.	
(7)	The responsible person must ensure that—	Regulation 1(5) of the
	i) where any of the following alcoholic drinks is sold or supplied for consumption on the premises (other than alcoholic drinks sold or supplied having been made up in advance ready for sale or supply in a securely closed container) it is available to customers in the following measures –	amended by Regulation 2 of the Licensing Act 2003
	(a) beer or cider: ½ pint;	
	(b) gin, rum, vodka or whisky: 25 ml or 35 ml; and	
	(c) still wine in a glass: 125 ml;	
	<li>ii) these measures are displayed in a menu, price list or other printed material which is available to customers on the premises; and</li>	
	iii) where a customer does not in relation to a sale of alcoho specify the quantity of alcohol to be sold, the customer is made aware that these measures are available.	

Where there is any exhibition of film.	(8) (i) In respect of the exhibition of films, the admission of children	S20 Licensing Act 2003
	(ie: anyone aged under 18) must be restricted in accordance with any recommendation(s) made by the film classification body specified (as designated by S4 of the Video Recordings Act 1984 - the British Board of Film Classification).	
	(ii) Where a film classification body is not specified, the admission of children must be restricted in accordance with any recommendation(s) made by the licensing authority.	
Where door supervisors are required.	(9) Where, at any specified time(s), one or more individuals must be at the premises to carry out a security activity (within the meaning of the Private Security Industry Act 2001), each individual must be licensed by the Security Industry Authority (SIA).	S21 Licensing Act 2003

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